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13 **UNITED STATES DISTRICT COURT**

14 **DISTRICT OF ARIZONA**

15 James and Katherine McCalmont, married
16 individuals,

17 Plaintiffs,

18 v.

19 Federal National Mortgage Association,

20 Defendant.

Case No. 2:13-cv-02107-JJT

PLAINTIFFS' MOTION FOR
PARTIAL SUMMARY JUDGMENT
WITH MEMORANDUM OF POINTS
AND AUTHORITIES

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23 **PLAINTIFFS' MOTION FOR PARTIAL SUMMARY JUDGMENT**
24 **WITH MEMORANDUM OF POINTS AND AUTHORITIES**
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1 Come now Plaintiffs, James and Katherine McCalmont, and pursuant to Fed. R.
2 Civ. P. 56 and LRCiv. 56.1, respectfully ask this Court to make an affirmative ruling on
3 the core legal question at issue here, *i.e.*, the applicability of the Fair Credit Reporting
4 Act (“FCRA”), 15 U.S.C. § 1681 *et seq.* to the actions of Defendant, Federal National
5 Mortgage Association (“Fannie Mae”), in this case.

6 There are no genuine issues of material fact as to whether Fannie Mae is a
7 consumer reporting agency as defined by 15 U.S.C. 1681a(f), and whether its Desktop
8 Underwriter Findings reports are consumer reports as defined by 15 U.S.C. § 1681a(d).
9 In fact, these issues already have been litigated vigorously and fully by Fannie Mae,
10 culminating with summary judgment being entered against Fannie Mae on these very
11 questions on a substantively-identical factual record. *See Zabriskie v. Fed. Nat’l Mortg.*
12 *Ass’n*, No. CV-13-02260-PHX-SRB (D. Ariz. February 24, 2016) (J. Bolton) (Dkt.
13 155). As such, Plaintiffs are entitled to judgment as a matter of law on these issues.

14 **MEMORANDUM OF POINTS AND AUTHORITIES**

15 **I. STANDARD OF REVIEW.**

16 On a motion for summary judgment, the Court must decide “whether, with the
17 evidence viewed in the light most favorable to the non-moving party, there are no
18 genuine issues of material fact, so that the moving party is entitled to a judgment as a
19 matter of law.” *San Diego Police v. San Diego Retirement System*, 568 F.3d 725, 733
20 (9th Cir. 2009) citing *Olsen v. Idaho State Bd. of Med.*, 363 F.3d 916, 922 (9th Cir.
21 2004). The instant motion seeks a summary ruling that there are no genuine issues of
22 material fact as to the elements underlying the applicability of the FCRA here, and so,
23 Plaintiffs are entitled to judgment on this issue as a matter of law.
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1 **II. FANNIE MAE IS, AS A MATTER OF LAW, A CONSUMER**
2 **REPORTING AGENCY WHEN IT MAKES LOAN ORIGINATION**
3 **RECOMMENDATIONS THROUGH ITS DESKTOP UNDERWRITER**
4 **SYSTEM.**

5 The FCRA broadly defines “consumer reporting agency” as follows:

6 The term “consumer reporting agency” means any person which, for monetary
7 fees, dues, or on a cooperative nonprofit basis, regularly engages in whole or in
8 part in the practice of assembling or evaluating consumer credit information or
9 other information on consumers for the purpose of furnishing consumer reports
to third parties, and which uses any means or facility of interstate commerce for
the purpose of preparing or furnishing consumer.

10 15 U.S.C. § 1681a(f). Based on everything included in the extensive record that has
11 been developed here, there can be no dispute that Fannie Mae satisfies this definition
12 when it conducts its own proprietary, high-level, independent evaluation of consumer
13 credit report and other information for purposes of providing an underwriting analysis
14 and recommendation to mortgage lenders in the form of a DU Findings Report. *See*
15 *generally* Statement of Undisputed Facts in Support of Plaintiffs’ Motion for Partial
16 Summary Judgment (“SOF”) at ¶¶ 1-33.¹

17 First, [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED] SOF at ¶¶ 67-68.

21 Second, while Fannie Mae is a leading secondary mortgage market participant, it
22 undeniably wears an additional hat, participating in the loan origination process through
23 its dynamic electronic Desktop Underwriter platform. In this role, Fannie Mae assists its
24 customers, *i.e.* mortgage lenders and brokers, with loan origination and, in 2012 alone,
25 [REDACTED]
26 [REDACTED]

27 ¹ In fact, this Court has previously commented “there is little room for doubt that Fannie
28 Mae's actions fall within the scope of the Act's protection.” *Zabriskie v. Federal*
National Mortgage Association, 109 F.Supp.3d 1178, 1184 (D. Ariz. 2014).

1 [REDACTED]. SOF at ¶¶ 15, 68. This certainly
2 qualifies as “regularly” engaging in the subject business.

3 Third, while the FCRA definition of consumer reporting agency requires either
4 assembling *or* evaluating of information, Fannie Mae does both. For instance, Fannie
5 Mae pulls together, *i.e.*, assembles, a variety of information through the Desktop
6 Underwriter workflow. *See* SOF at ¶¶ 8, 9, 14, 21, 22. And this information is stored by
7 Fannie Mae for use during (and even after) a recommendation is made. SOF at ¶ 10.

8 Furthermore, Fannie Mae witnesses readily concede, as they must, that Fannie
9 Mae “evaluates” loan application and credit report data. SOF at ¶ 18. [REDACTED]

10 [REDACTED]
11 [REDACTED]. SOF at ¶¶ 16-
12 22. [REDACTED]

13 [REDACTED] (emphasis added).” SOF at ¶ 17.

14 Fourth, as described above, the very reason Fannie Mae assembles and evaluates
15 consumer credit report and loan application through the Desktop Underwriter system is
16 to make a *recommendation* to the lender/broker through the ultimate output, the
17 Desktop Underwriter Findings report. SOF at ¶¶ 2, 23-25. This self-contained, multi-
18 page report is electronically communicated to the lender/broker, and contains not only
19 Fannie Mae’s ultimate recommendation but also a “Summary” of Fannie Mae’s various
20 considerations including a “Risk/Eligibility” section, an “Observations” section, and a
21 final section title “Underwriting Analysis Report,” it provides specific items directly
22 from the consumer credit report like account information and credit scores. SOF at ¶¶
23 32, 33.

24 Finally, there is no dispute that all transmissions necessary for operation of the
25 Desktop Underwriter system – from the initial submission of loan application
26 information to the importation of raw credit data to the sharing of the ultimate
27 recommendation in the Desktop Underwriter Findings report – are done electronically
28

1 thereby establishing the requirement for the use of interstate commerce. *See, e.g.*, SOF
2 at ¶¶ 5, 10, 12, 32.

3 The record evidence is clear and undisputed as to each and every element of the
4 definition of consumer reporting agency. There remains no genuine issue of material
5 fact as to whether Fannie Mae is a consumer reporting agency when it makes a loan
6 origination recommendation through its electronic Desktop Underwriter platform. As
7 such, Plaintiffs are entitled to judgment as a matter of law on this issue.

8 **III. DESKTOP UNDERWRITER FINDINGS REPORTS ARE CONSUMER**
9 **REPORTS.**

10 The FCRA defines a “consumer report” as: (1) any written, oral, or other
11 communication of any information by a consumer reporting agency (2) bearing on a
12 consumer’s credit worthiness, credit standing, credit capacity, character, general
13 reputation, personal characteristics, or mode of living (3) which is used or expected to
14 be used or collected in whole or in part (4) for the purpose of serving as a factor in
15 establishing the consumer’s eligibility for generally, credit, insurance or employment
16 purposes; or (C) any other purpose authorized under Section 1681b. *See* 15 U.S.C. §
17 1681a(d)(1). The record evidence establishes each of these necessary elements without
18 question.

19 First, a consumer report is information communicated to a third party. *See* 15
20 U.S.C. § 1681a(d) (consumer reports involve “written, oral, or other communications or
21 any information”). *See also Nunnally, Jr. v. Equifax Information Services, LLC*, 451
22 F.3d 768, 772 (11th Cir. 2006). Irrefutably, when a loan application makes it through
23 the Desktop Underwriter workflow, a Desktop Underwriter Findings Report is returned
24 to the lender (or broker) who requested the recommendation. SOF at ¶¶ 1, 2, 3, 23. With
25 respect to the McCalmonts, this occurred at least eight (8) times with at least two (2)
26 different lenders in 2012 and 2013 alone. SOF at ¶¶ 34, 35, 37, 41, 42, 44.

27 Second, a consumer report is information bearing on a consumer’s “credit
28 worthiness, credit standing, credit capacity, character, general reputation, personal

1 characteristics, or mode of living.” 15 U.S.C. § 1681a(d)(1).² Through the Desktop
2 Underwriter Findings Report, Fannie Mae makes a specific recommendation to the
3 lender/broker about the likelihood that the potential borrower will actually repay the
4 prospective loan, a fact that undeniably bears on the consumer’s credit worthiness
5 and/or capacity. SOF at ¶¶ 3, 4 (“DU evaluates the probability of future serious
6 delinquency and arrives at an underwriting recommendation by relying on a
7 comprehensive examination of risk factors in a mortgage application.”). In fact, the
8 record is replete with details of [REDACTED]

9 [REDACTED]
10 [REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED] [REDACTED]
11 [REDACTED] SOF at ¶¶ 16-22. The ultimate output, the DU
12 Findings Report, provides a “Risk/Eligibility” section, an “Observations” section, and a
13 final section title “Underwriting Analysis Report,” as well as specific items directly
14 from the raw credit report data Fannie Mae received (like account information and
15 credit scores), all of which bear directly on the consumer’s creditworthiness and credit
16 standing. SOF at ¶¶ 32, 33.

17 Third, to be a consumer report, the consumer must show that the subject
18 information was “used,” “expected to be used,” or “collected” “in whole or in part for
19 the purpose of serving as a factor in establishing the consumer’s eligibility” for, *inter*
20 *alia*, credit, insurance of employment. *See, e.g., Yang v. Gov’t Employees Ins. Co.*, 146
21 F.3d 1320, 1323-24 (11th Cir. 1998).³ The undisputed record evidence is that Fannie
22

23 ² Since the scope of the definition is exceedingly broad and a report need only bear
24 on one of these seven factors, a wide variety of information about a consumer
25 satisfies this part of the definition of a consumer report. *See, e.g., Trans Union Corp.*
v. Fed. Trade Comm’n, 245 F.3d 809, 813 (D.C. Cir. 2001).

26 ³ The expansive definition of a consumer report includes within its scope that the
27 subject information could be “expected to be used” for the purpose of determining a
28 consumer’s eligibility for credit. 15 U.S.C. § 1681a(d). Therefore, Fannie Mae need
not ultimately participate directly in any single transaction for which a Desktop
Underwriter Findings report was issued to a lender or broker; it is sufficient that

1 Mae collects the subject information for lenders/brokers to determine consumers'
2 eligibility for credit. Fannie Mae itself readily describes the Desktop Underwriter
3 system as a tool to help lenders determine whether or not to make a particular loan. *See*
4 SOF at ¶¶ 1, 2, 3. Moreover, [REDACTED]
5 [REDACTED] – centers
6 entirely on the credit risk posed by the borrower so as to decide whether or not to make
7 a particular loan to him or her. SOF at ¶¶ 16-22. In fact, the output of this assessment is
8 a specific recommendation to the lender as to whether that particular loan should be
9 made. SOF at ¶¶ 32, 33.

10 Based on the abundance of undisputed evidence in the record as highlighted here,
11 there exists no genuine issue of material fact as to whether or not the Desktop
12 Underwriter Findings Reports created and furnished to third parties by Fannie Mae
13 through its Desktop Underwriter platform constitutes a consumer report under the broad
14 definition of the FCRA. As such, Plaintiffs are entitled to judgment as a matter of law
15 on this issue.

16 **IV. THE FCRA WAS INTENDED TO AND DOES GOVERN FANNIE MAE'S**
17 **FURNISHING OF DU FINDINGS REPORTS TO MORTGAGE**
18 **LENDERS WHO ARE CONSIDERING A CONSUMER'S ELIGIBILITY**
19 **FOR A MORTGAGE LOAN.**

20 Our banking system is dependent upon lending decisions being made on
21 accurate information. *See* 15 U.S.C. § 1681(a)(1) (“Inaccurate credit reports directly
22 impair the efficiency of the banking system”). Through passage of the FCRA,
23 Congress expressed the need and its intention to protect the integrity of this system by
24 imposing “grave responsibilities” on entities who inject information into the lending
25 decision making process:

26 Fannie Mae furnished any such report(s) in whole or in part in a lender/broker's
27 establishing the McCalmonts' eligibility for credit. *See generally Guimond v. Trans*
28 *Union Credit Info. Co.*, 45 F.3d 1329, 1333 (9th Cir. 1995) (Act is to be liberally
construed to effectuate legislative purposes of preventing “transmission of inaccurate
information[.]”).

1 It is the purpose of this title to require that consumer reporting agencies adopt
2 reasonable procedures for meeting the needs of commerce for consumer credit,
3 personnel, insurance, and other information in a manner which is fair and
4 equitable to the consumer, with regard to the confidentiality, accuracy, relevancy,
5 and proper utilization of such information in accordance with the requirements of
6 this title.

7 15 U.S.C. § 1681(b).

8 The FCRA “was crafted to protect consumers from the transmission of
9 inaccurate information about them” and “to establish credit reporting practices that
10 utilize accurate, relevant, and current information in a confidential and responsible
11 manner.” *Guimond v. Trans Union Credit Information Company*, 45 F.3d 1329, 1333
12 (9th Cir. 1995) (citing *Kates v. Croker National Bank*, 776 F.2d 1396, 1397 (9th Cir.
13 1985); *St. Paul Guardian Ins. Co. v. Johnson*, 884 F.2d 881, 883 (5th Cir. 1989)). A
14 “liberal construction of the FCRA” is thus necessary to support these objectives. *Id.*
15 (citing *Kates*, 776 F.2d at 1397).

16 While it has been almost fifty (50) years since the FCRA was passed, its
17 protections are of significant relevance and perhaps of even greater necessity today in
18 our ever-changing information-sharing age:

19 [W]ith the trend toward computerization of billings and the establishment of all
20 sorts of computerized data banks, the individual is in great danger of having his
21 life and character reduced to impersonal “blips” and key-punch holes in a stolid
22 and unthinking machine which can literally ruin his reputation without cause, and
23 make him unemployable or uninsurable, as well as deny him the opportunity to
24 obtain a mortgage to buy a home.

25 *Bryant v. TRW, Inc.*, 689 F.2d 72, 79 (6th Cir. 1982) (quoting 116 Cong. Rec. 36570
26 (1970)). *See also* ER93 (stating “[a]s several Circuit Courts of Appeal have noted,
27 Congress enacted the FCRA in recognition of the large impact a credit report can have
28 on a person’s life by affecting her access to employment and credit.” (citing *Gorman v.*
Wolpoff & Abramson, LLP, 584 F.3d 1147, 1153-54 (9th Cir. 2009); *Treadway v.*
Gateway Chev. Olds., Inc., 362 F.3d 971, 981-82 (7th Cir. 2004); *Dalton v. Cap. Assoc.*
Indus., Inc., 257 F.3d 409, 414-415 (4th Cir. 2001)).

1 At issue here is the applicability of the FCRA to Fannie Mae's injection into the
2 mortgage lending decision-making process of its DU Findings Report, a multi-page
3 report that is electronically communicated by Fannie Mae to mortgage lenders as the
4 "output of the Desktop Underwriter system," principally containing Fannie Mae's
5 "Recommendation" to the lender about a particular loan application the lender first
6 submits for review to Fannie Mae.

7 Irrefutably, mortgage lenders use DU Findings Reports when connected into
8 Fannie Mae's dynamic electronic platform in deciding whether or not to make particular
9 mortgage loans to consumers. SOF at ¶¶ 1, 2, 34, 35, 41, 42. Fannie Mae cannot
10 legitimately challenge that its injection of a report containing Fannie Mae's own
11 proprietary, high-level, independent evaluation of consumer credit report and other
12 information bearing on the creditworthiness of the consumer is never used or expected
13 to be used by mortgage lenders as a factor in determining whether the loan will be
14 made. To do so strains credibility, and certainly Congress never intended such activity
15 underpinning the very explicit purpose of the Act itself to fall outside a liberal reading
16 of the FCRA's definitions of "consumer report" and "consumer reporting agency." 15
17 U.S.C. § 1681a(d) and (f).

18 The Ninth Circuit Court of Appeals specifically analyzed in this case whether
19 Fannie Mae is subject to the accuracy mandates of 15 U.S.C. § 1681e(b) when it
20 furnishes DU Findings Reports to mortgage lenders falsely identifying short sales as
21 foreclosures in such reports, holding that the McCalmonts sufficiently stated a claim for
22 relief against Fannie Mae. *McCalmont v. Federal National Mortgage Association*, 677
23 F. App'x 331 (9th Cir. 2017). In reversing the original dismissal of Plaintiffs' claims, the
24 Ninth Circuit held as follows:

25 The McCalmonts' complaint contains sufficient plausible allegations to raise a
26 reasonable inference that Fannie Mae "regularly engages ... in the practice of
27 assembling or evaluating consumer credit information or other information on
28 consumers for the purpose of furnishing consumer reports to third parties," and
therefore qualifies as a "consumer reporting agency" under 15 U.S.C. § 1681a(f).
Specifically, it alleges that Fannie Mae assembles various reports containing

1 consumer credit information, stating that “[t]hrough the DU system, Fannie Mae
2 obtains an applicant’s three-file and/or ‘tri-merge’ consumer report from either a
3 reseller of credit information, or one or more of the three (3) major credit
4 repositories” and “Fannie Mae’s DU system assembles, reviews, assesses and
5 evaluates all of the information it obtains from the lender and/or broker, and the
6 consumer reporting agencies and/or resellers, including the consumer reports,
7 and generates its own report, known most frequently as the Desktop
8 Underwriting Findings report (‘DU Findings Report’).” The complaint also
9 makes the plausible allegation that Fannie Mae evaluates the consumer credit
10 information, stating that “the DU Findings Report contains findings, conclusions,
11 comments and results reached by Fannie Mae concerning the applicant’s credit
12 and his or her ‘eligibility’ for loan purchase by Fannie Mae.”

13 *McCalmont, supra*, 677 F. App’x at 331-332. Thus, the Ninth Circuit has already
14 concluded that Plaintiffs may maintain claims against Fannie Mae for alleged violations
15 of the accuracy mandates of the FCRA in Fannie Mae’s operation of its Desktop
16 Underwriter system, specifically rejecting any notion that Congress intended to exclude
17 Fannie Mae from the mandates for accuracy set forth in the FCRA for all consumer
18 reporting agencies:

19 We reject Fannie Mae’s argument that it is not a consumer reporting agency as a
20 matter of law based on the language of 15 U.S.C. § 1681g(g)(1)(B)(ii), which
21 states that a mortgage lender should disclose a credit score generated by Fannie
22 Mae using the procedures applicable to credit scores not obtained from consumer
23 reporting agencies. Reading this section in context, we see no indication that
24 Congress intended to exclude Fannie Mae from the definition of “consumer
25 reporting agency,” and we decline to read such an intent into the statute.

26 *McCalmont, supra*, 677 F.App’x at 334.

27 The Ninth Circuit also rejected Fannie Mae’s attempt to couch its operation of
28 Desktop Underwriter merely in terms of a software licensing arrangement to justify
exclusion of Fannie Mae from coverage under the FCRA. For instance, Fannie Mae
argued it should not be considered a consumer reporting agency because the underlying
software licensing agreement between Fannie Mae and the lender granting lenders
access to the Desktop Underwriter electronic platform creates a principal/agent
relationship between the two, and Fannie Mae is merely acting on the lender’s behalf

1 when it provides DU Findings Reports to mortgage lenders during the loan origination
2 process. *McCalmont*, 677 F.App'x at 332. In rejecting this argument, the Ninth Circuit
3 concluded that Fannie Mae's "ambiguous statement [in its licensing agreement] that
4 Fannie Mae is deemed to be the agent of the lender for certain limited purposes at most
5 raises a triable issue of fact that cannot be resolved at the motion to dismiss stage." *Id.*
6 The now-fully-developed evidentiary record completely debunks this argument.⁴

7 **V. FANNIE MAE HAS ALREADY FULLY LITIGATED AND LOST THE**
8 **EXACT ISSUE PRESENTED HERE IN THE ZABRISKIE CASE, AND IT**
9 **SHOULD BE PRECLUDED FROM RELITIGATING THAT ISSUE**
10 **NOW.**

11 Collateral estoppel or "issue preclusion" is a common law estoppel doctrine that
12 prevents a party from relitigating a fact or issue that previously has been determined.
13 *Allen v. McCurry*, 449 U.S. 90, 94, 101 S.Ct. 411, 66 L.Ed.2d 308 (1980) (citing
14 *Montana v. United States*, 440 U.S. 147, 152, 99 S.Ct. 970, 59 L.Ed.2d 210 (1979)
15 ("Under collateral estoppel, once a court has decided an issue of fact or law necessary
16 to its judgment, that decision may preclude relitigation of the issue in a suit on a
17 different cause of action involving a party to the first case.")).

18 "Offensive non-mutual collateral estoppel is a version of the doctrine that arises
19 when a plaintiff seeks to estop a defendant from relitigating an issue which the
20 defendant previously litigated and lost against another plaintiff." *Appling v. State Farm*
21 *Mutual Auto. Ins. Co.*, 340 F.3d 769, 775 (9th Cir. 2003) (citing *Parklane Hosiery Co. v.*
22 *Shore*, 439 U.S. 322, 326 n.4, 99 S.Ct. 645, 649, 58 L.Ed.2d 552 (1979)). *See also Pena*

23 ⁴ "An agency relationship is created when one party consents to have another act on its
24 behalf, with the principal controlling and directing the acts of the agent." *American Tel.*
25 *& Tel. Co. v. Winback & Conserve Program, Inc.*, 42 F.3d 1421, 1434 (3rd Cir. 1994)
26 (quoting *Sears Mortgage Corp. v. Rose*, 634 A.2d 74, 79 (N.J. 1993)). Not only is there
27 no evidentiary support that the purported principal, *i.e.* an approved lender or broker,
28 consented to or actually does have any right of control over Fannie Mae's operation of
the Desktop Underwriter electronic platform, Fannie Mae is the one that designs, directs
and carefully limits its customers' use and access of Fannie Mae's proprietary electronic
platform. *See, e.g.*, SOF at ¶¶ 7, 11, 12, 19, 23, 29.

1 *v. Gardner*, 976 F.2d 469, 472 (9th Cir. 1992) (“Offensive use of collateral estoppel
2 occurs when the plaintiff seeks to foreclose the defendant from litigating an issue the
3 defendant has previously litigated unsuccessfully in an action with another party.”).

4 “Offensive collateral estoppel may be used when: (1) there was a full and fair
5 opportunity to litigate the issue in the previous action; (2) the issue was actually
6 litigated in that action; (3) the issue was lost as a result of a final judgment in that
7 action; and (4) the person against whom collateral estoppel is asserted in the present
8 action was a party or in privity with a party in the previous action.” *Pena, supra*, 976
9 F.2d at 47. *See also Kendall v. Visa USA*, 518 F.3d 1042, 1050 (9th Cir. 2008) (citing
10 *United States Internal Revenue Serv. v. Palmer*, 207 F.3d 566, 568 (9th Cir. 2000)).

11 “District courts have discretion whether to apply offensive non-mutual collateral
12 estoppel.” *Appling, supra*, 340 F.3d 769 (citing *Parklane Hosiery*, 439 U.S. at 326 n.4).
13 The party asserting preclusion bears the burden of showing with clarity and certainty
14 what was determined by the prior judgment.” *Hydranautics v. Filmtec Corp.*, 204 F.3d
15 880, 885 (9th Cir. 2000) (quoting *Offshore Sportswear, Inc. v. Vuarnet International*,
16 *B.V.*, 114 F.3d 848, 850 (9th Cir. 1997)). *See also Parklane, supra*, 439 U.S. at 329.

17 Here, the instant case presents an identical claim that has been vigorously
18 defended by Fannie Mae for the last several years, culminating in a final judgment
19 against Fannie Mae in *Zabriskie v. Federal National Mortgage Association*, unreported,
20 No. CV-13-02260-PHX-SRB (D. Ariz. May 1, 2017) (J. Bolton). The following
21 description of the procedural and substantive history of *Zabriskie* demonstrates that all
22 elements of collateral estoppel exist here.

23 The *Zabriskie* plaintiffs filed their complaint on November 5, 2013, stating a
24 single claim for relief under the FCRA, and alleging, like here, that Fannie Mae violated
25 the accuracy mandates of 15 U.S.C. § 1681e(b) by furnishing DU Findings Reports that
26 falsely identified the Zabriskies as having a foreclosure when they, like the
27 McCalmonts, actually previously had a short sale. *Zabriskie*, CV-13-02260-PHX-SRB
28 (Dkt. 5).

1 By Order dated April 17, 2014, this Court denied Fannie Mae's Rule 12(b)(6)
2 Motion to Dismiss the *Zabriskie* complaint. *See Zabriskie, supra*, 109 F.Supp.3d at
3 1184. In so doing, the Court considered the statutory definition of "consumer reporting
4 agency" under 15 U.S.C. § 1681a(f), and articulated the definition to consist of five
5 elements: "(1) the company must be paid for its work or be working on a 'cooperative
6 nonprofit basis,' (2) it must be in the business of (that is to say, 'regularly') (3)
7 'assembling or evaluating consumer credit information or other information on
8 consumers' (4) 'for the purpose of furnishing consumer reports to this parties,' and (5)
9 must use interstate commerce to achieve these aims." *Zabriskie, supra*, 109 F.Supp. at
10 1183.

11 On October 13, 2015, the *Zabriskie* plaintiffs moved for partial summary
12 judgment on the limited issue of whether Fannie Mae is a consumer reporting agency
13 when it assembles and/or evaluates consumer credit reports and other information about
14 the consumer for the purpose of furnishing its DU Findings Reports to lenders and
15 brokers. Simultaneously, Fannie Mae moved for summary judgment on all issues,
16 including not only whether it was a consumer reporting agency, but also whether it
17 violated the accuracy mandates of 15 U.S.C. 1681e(b) and whether any such alleged
18 violation caused harm to the plaintiffs.

19 On January 4, 2016, oral argument was heard on the parties' cross motions. The
20 Honorable Susan R. Bolton narrowed the issues to be discussed, as Fannie Mae
21 conceded that of the five factors to be considered when determining whether an entity
22 meets the definition of CRA, three of them were not in dispute:

23 THE COURT: So I would like to keep looking at these
24 five elements of what constitutes a credit reporting agency,
25 and we agree that the defendant, at least at that time, was
26 paid for the software.

26 MR. MILLER: For purposes of this summary judgment
27 motion, that's correct, Your Honor.

27 THE COURT: We agree that this matter involves
28 interstate commerce.

MR. MILLER: Yes, Your Honor.

1 THE COURT: We agree that this is done regularly,
2 whatever it is that defendant does is done regularly?
3 MR. MILLER: Yes.
4 THE COURT: And so it's three and four?
5 MR. MILLER: That's right.

6 *Zabriskie* Transcript (a copy of which is attached hereto as Exhibit 1) at 4. Thus,
7 *Zabriskie* centered on “whether Fannie Mae ‘assembl[es] or evaluat[e]s consumer credit
8 information’ when it licenses its DU software and, if so, whether it does so ‘for the
9 purpose of furnishing consumer reports to third parties[.]’” *Zabriskie* MSJ Order, *supra*,
10 at 5.

11 Notably, Fannie Mae conceded at oral argument that Fannie Mae is the actor
12 responsible for the messaging appearing on a DU Findings Report advising a lender
13 whether it will agree to purchase, or not, a prospective mortgage loan:

14 THE COURT: But the actual process of coming up with
15 the, yes, we will buy your loan if you make it, or, no, we
16 won’t unless you do it manually, is Fannie Mae’s product that
17 does that, and assuming that there wasn’t some error made by
18 the lender in putting the information in, it’s Fannie Mae that
19 comes up with that result?
20 MR. MILLER: Yes.

21 *Zabriskie* Transcript at 17. Fannie Mae also admitted that it does more than merely
22 license software:

23 THE COURT: Right, but we are talking about the DU
24 report.
25 MR. MILLER: Yes.
26 THE COURT: And the question is, did they evaluate
27 consumer credit information and furnish a consumer report to
28 the mortgage lender?
29 MR. MILLER: Those are the questions, and that’s --
30 the dispute on this, as I see it at least, or as I understand
31 it from the papers, is it Fannie Mae or the software?

32 ***

33 THE COURT: Their proprietary software generated a
34 report.
35 MR. MILLER: They licensed the software to the lender.
36 THE COURT: But the lender had nothing to do with how

1 the report came out.

2 MR. MILLER: Well, the lender populated the fields of
3 the report.

4 THE COURT: Right, but there was some evaluation by
5 the software generating a report that said, foreclosure
6 caution, or whatever the language is, but foreclosure is there.

7 MR. MILLER: Again, the issue that we point out is the
8 distinction, is -- this is the Cast opinion and the other case
9 law that we cited, is that Fannie Mae, or is that the lender
10 using the software? And we -- at various times in the briefing
11 --

12 THE COURT: Well, I mean, if it was an Excel
13 spreadsheet, there's no evaluation, except maybe adding and
14 subtracting, so I would be with you on that. But this isn't a
15 question of just making it easy to read a whole bunch of
16 information and organizing it in a fashion that somebody can
17 use it to see things in a different format than in a format of
18 these many, many, many pieces of information that were fed in
19 and including but not limited to the tri-merge report. It did
20 more than that.

21 MR. MILLER: It did.

22 THE COURT: It processed the information in some way
23 that it came up with an evaluation that it gave to the person
24 that paid for the software.

25 *Zabriskie* Transcript at 39-40.

26 On February 24, 2016, this Court denied Fannie Mae's motion for summary
27 judgment and granted the Zabriskies partial summary judgment. *See generally Zabriskie*
28 MSJ Order. In so doing, the Court noted Fannie Mae did not contest the undisputed
material facts showing an evaluation of consumer credit information by Desktop
Underwriter:

Fannie Mae does not dispute that the DU software evaluates a borrower's loan
application information and credit data by functioning as Plaintiffs have
described above. (*See* Doc. 121, Def.'s Opp'n to PSOF ("DCSOF") ¶¶ 26-34.)
Fannie Mae instead argues that because the evaluation of consumer credit
information occurs within the DU system, it is the lender to which the software is
licensed, not Fannie Mae, who actually evaluates the consumer information.
(Def.'s MSJ at 12-16; Doc. 120, Def.'s Sealed Resp. to Pls.' MPSJ ("Def.'s
Resp.") at 9-14.) The Court previously rejected this argument when it was raised
in Fannie Mae's Motion to Dismiss and Fannie Mae, without resorting to any

1 additional persuasive evidence, now requests that the Court reconsider its prior
2 conclusion. (See Doc. 13, Mot. to Dismiss at 9-13; Apr. 17, 2014 Order at 7-8.)

3 *Zabriskie* MSJ Order at 6. While Fannie Mae did not dispute *any* of the DU
4 Workflow described in the record evidence, this Court nonetheless conducted a
5 careful review of the extensive record on point, and reasoned as follows:

6 In light of the undisputed evidence in the record, however, the Court concludes
7 that Fannie Mae evaluates a borrower's credit information by licensing its DU
8 software. It is undisputed that Fannie Mae created the computer code that
9 comprises the DU software application and that DU uses Fannie Mae's
10 proprietary algorithms to evaluate the borrower's information and determine
11 whether Fannie Mae will likely purchase the loan. There is no evidence in the
12 record that the lender plays any significant role in evaluating the borrower's
13 information or generating the results from the DU software, beyond inputting the
14 borrower's personal and credit information into the software. The record also
15 does not support Fannie Mae's argument that the DU software is "essentially an
16 electronic version of the Selling Guide" and therefore functions as an automated
17 version of a lender's manual underwriting of a particular loan. Although the
18 Selling Guide directs the lender to consider certain factors in manually
19 underwriting a loan application, it does not specifically direct how these factors
20 should be weighed or considered. The DU software, however, uses Fannie Mae's
21 proprietary formulas to automatically weigh a consumer's information and
22 generate a FMCA and DU Score. Because DU uses Fannie Mae's proprietary
23 algorithms to generate the information in the DU Findings report, including its
24 ultimate recommendation, the Court cannot conclude that a lender is capable of
25 replicating the results of DU Findings by manually underwriting the same loan
26 application using the Selling Guide. Based on the undisputed evidence in the
27 record, the Court concludes that Fannie Mae evaluates consumer information
28 when it licenses its DU software to lenders.

22 *Zabriskie* MSJ Order at 6-7.

23 *Zabriskie* proceeded to trial in August 2016. Following a five-day jury trial, a
24 unanimous jury returned a verdict in favor of the Zabriskies on all issues. The jury
25 found that Fannie Mae failed to follow reasonable procedures to assure the maximum
26 possible accuracy of the information Fannie Mae furnished to their potential lenders in
27 DU Findings Reports about the Zabriskies by expressly representing that they had a
28

1 foreclosure when, in fact, that was untrue, and concluding that the Zabriskies were
2 damaged as a result of this failure.⁵

3 The foregoing confirms that all elements necessary to preclude Fannie Mae from
4 relitigating the issue of whether it is a consumer reporting agency issuing consumer
5 reports as defined by the FCRA exist here. While the offensive use of collateral estoppel
6 may not typically promote judicial economy, *Parklane Hosiery, supra*, 439 U.S. at 330,
7 the instant case presents a situation where it does: Fannie Mae has vigorously defended
8 against the identical claim at issue here – making, abandoning, and rehashing the same
9 arguments across both cases – for more than five (5) years. This is precisely why the
10 United States Supreme Court did not abandon the doctrine as a general rule, but instead
11 chose “to grant trial courts broad discretion to determine when it should be applied.” *Id.*
12 This Court should exercise that discretion to collaterally estop Fannie Mae from
13 relitigating the issue of the applicability of the FCRA to its operation of the Desktop
14 Underwriter platform.

15 **VI. CONCLUSION.**

16 There are no genuine issues of material fact as to whether Fannie Mae is a
17 consumer reporting agency as defined by 15 U.S.C. 1681a(f), and whether its Desktop
18 Underwriter Findings reports are consumer reports as defined by 15 U.S.C. § 1681a(d).
19 For all the foregoing reasons, Plaintiffs respectfully ask this Court to enter judgment in
20 their favor on these issues.
21
22
23

24 ⁵ Fannie Mae has appealed the final judgment in *Zabriskie*. However, the existence of a
25 pending appeal in the *Zabriskie* case is not directive on the question of whether Fannie
26 Mae should be precluded from relitigating the same issue here. *Collins v. D.R. Horton,*
27 *Inc.*, 505 F.3d 874, 882-883 (9th Cir. 2007) (citing *Tripati v. Henmen*, 857 F.2d 1366,
28 1367 (9th Cir. 1988) (“We have held that a final judgment retains its collateral estoppel
effect, if any, while pending appeal. * * * [T]he benefits of giving a judgment
preclusive effect pending appeal outweigh any risks of a later reversal of that
judgment.”)).

1 Dated this 30th day of March 2018.

Respectfully submitted,

2 /s/ Sylvia A. Goldsmith

3 Sylvia A. Goldsmith, Esq. (*Pro Hac Vice*)

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